

OFFICIAL PROCEEDINGS OF THE APACHE COUNTY
BOARD OF SUPERVISORS' MEETING

July 7, 2026
St. Johns, Arizona

Present were Vice Chairman Joe Shirley, Jr. and Supervisor Nelson Davis. Also present was Ryan Patterson, Clerk of the Board/Manager, County Attorney Jasmine Blackwater-Nygren and Chief Deputy County Attorney Chris Resare. Chairman Alton Joe Shepherd participated via the telephone.

Chairman Shepherd asked Vice Chairman Shirley to chair the meeting. Mr. Shirley called to order the Board of Supervisors meeting at 8:32 a.m. in the Board of Supervisors' chambers, County Annex Building, 75 West Cleveland Street, St. Johns, Arizona and welcomed all in attendance.

Preston Raban the invocation.

Matt Fish led the Pledge of Allegiance.

Vice Chairman Shirley called for the Health District agenda items.

Kim Cole, Heath Director, requested approval of an Intergovernmental Agreement Prop 21 Smoke Free Arizona - Contract #CTR063209 - Amendment 1, that revises and replaces the price sheet to adjust the cost for progress reports and quarterly contractor expenditure reports and to decrease the total amount of the grant to \$51,559, effective July 1, 2026 and is budgeted for in FY27. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote was unanimous.

Kim Cole, Health Director, requested approval of the National Environmental Health Association (NEHA) FDA Retail Flexible Funding Model Grant Program in the amount of \$8,500 effective April 2, 2026, to March 30, 2027, to improve best practices for local environmental agencies to regulate food service and retail establishments. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote was unanimous.

Mr. Davis moved to adjourn the Health District meeting, seconded by Mr. Shepherd. Vote was unanimous.

Vice Chairman Shirley called for the Library District items.

Keirsten Nielsen, Library Director, requested approval for Fiscal Year 2026-2027 to make discarded library materials and gift materials which are out of scope for our collections, available to charitable and non-profit organizations within Apache County. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote was unanimous.

Keirsten Nielsen, Library Director, approval for Fiscal Year 2026-2027 to dispose of materials that have been donated to or withdrawn from our library collections, by offering them for sale at each of our library facilities. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote

was unanimous.

Keirsten Nielsen, Library Director, requested approval of a lease agreement between the Apache County Library District and the Vernon Domestic Water Improvement District, from July 1, 2026, through June 30, 2027, at the rate of \$25.00 per month. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote was unanimous.

Keirsten Nielsen, Library Director, requested approval of a lease agreement between the Apache County Library District and Vernon Community Park Committee, from July 1, 2026, through June 30, 2027, at the rate of \$25.00 per month. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote was unanimous.

Mr. Shepherd moved to adjourn the Library District meeting, seconded by Mr. Davis. Vote Was unanimous.

Vice Chairman Shirley called for the Jail District item.

Chief Deputy Sheriff Roscoe Herrera and Commander Notah presented the request for approval of a ten (10) year agreement with Axon Enterprises, Inc. for body-worn cameras, TASER equipment, evidence management software, technology refresh training, warranties, and related law enforcement technology services for the Apache County Sheriff's Office. **Mr. Shepherd moved approval, seconded by Mr. Davis.** Mr. Davis expressed his concern with the length of the term of the agreement since it would extend past the term of the Board members. Chief Herrera stated the ten-year agreement locks in a lower rate. Chief Deputy Attorney Chris Resare stated the Board has the authority to enter into a lengthy agreement but the only way the agreement could be terminated was if there was no funding available. Vote was unanimous.

Mr. Shepherd moved to adjourn the Jail District meeting, seconded by Mr. Davis. Vote was unanimous.

Vice Chairman Shirley called for the regular agenda items.

Matt Fish, Community Development Director, presented the item following a public hearing, discussion, consideration, and possible approval of an amendment to the Apache County Manufactured Housing Inspection Fee Schedule to align with the fee schedule adopted by the Arizona Department of Housing (ADOH). Apache County performs manufactured housing inspections pursuant to an Inspection Service Agreement (ISA) with ADOH under A.R.S. §41-4004. The proposed amendment would update the County's fee schedule to match the current ADOH fee schedule for manufactured housing inspections. **Mr. Davis moved to open the public hearing, seconded by Mr. Shepherd.** Vote was unanimous. There was no one wanting to address the Board during the public hearing. **Mr. Shepherd moved to close the public hearing, seconded by Mr. Davis.** Vote was unanimous. **Mr. Davis moved to approve the amendment to the manufactured housing schedule, seconded by Mr. Shepherd.** Vote was unanimous.

The Board sat as the Board of Directors and Finance Director Joseph Langkilde presented the item following a public hearing, discussion, and possible approval of the 2026-2027 Final Budgets for the Apache County Library District, Apache County Public Health Services District, Apache County Flood Control District, Apache County Juvenile Jail District, Apache County Jail District, Junior College Tuition and the Post-Secondary Education and stated a copy of the proposed budgets are available online at www.apachecountyaz.gov or in the County Manager's Office. **Mr. Davis moved to open the public hearing, seconded by Mr. Shepherd.** Vote was unanimous. There was no one wanting to address the Board during the public hearing. **Mr. Davis moved to close the public hearing, seconded by Mr. Shepherd.** Vote was unanimous. **Mr. Davis moved to approve the 2026-2027 Special District Final Budget, seconded by Mr. Shepherd.** Vote was unanimous.

The Board resumed sitting as the Board of Supervisors and Finance Director Joseph Langkilde presented the item following a public hearing, discussion and possible adoption of the 2026-2027 Final Budget for Apache County and a copy of the proposed Tentative Budget is available online at www.apachecountyaz.gov or in the County Manager's Office. **Mr. Davis moved to open the public hearing, seconded by Mr. Shepherd.** Vote was unanimous. There was no one wanting to address the Board during the public hearing. **Mr. Davis moved to close the public hearing, seconded by Mr. Shepherd.** Vote was unanimous. **Mr. Shepherd moved to approve the 2026-2027 Final Budget, seconded by Mr. Davis.** Mr. Davis thanked the elected officials and Department Heads for their work on the budget. Vote was unanimous.

Mr. Patterson requested approval of the Consent Agenda items A-N and recommended approval. **Mr. Shepherd moved approval, seconded by Mr. Davis.** County Manager/Clerk of the Board:

A. Finance Department: Request approval of demands as distributed to the Apache County Board of Supervisors between May 16, 2026, to June 15, 2026. Demands are payments made, or to be made by the County. Payee Amount PITNEY BOWES RESERVE ACCOUNT \$5000.00 NAVOPACHE ELECTRIC COOPERATIVE \$1018.08 APACHE COUNTY HSA \$8043.20 APACHE COUNTY MEDICAL \$215648.03 APACHE COUNTY TAX WITHHOLDING \$174207.18 ASRS LEGACY EORP \$12005.21 AZ STATE RETIREMENT SYSTEM \$136390.19 COLONIAL LIFE AND ACCIDENT INS \$1010.31 CORRECTIONS OFFICER RET PLAN \$16301.75 EORP LEGACY \$5608.75 NATIONWIDE \$4842.91 NATIONWIDE RETIREMENT SOL EODCRS \$1464.69 NATIONWIDE TRUST FSB \$4580.64 PUBLIC SAFETY PERSONNEL 401 \$12141.04 PUBLIC SAFETY SHERIFF RET \$13147.27 SUPPORT PAYMENT CLEARINGHOUSE \$1076.91 DONALD KEVIN DAVIS \$1311.75 ADHS AZ HEALTH CARE COST \$22400.00 AETNA LIFE INSURANCE COMPANY \$25176.76 AMAZON CAPITAL SERVICES INC \$4484.35 AT&T MOBILITY LLC (FIRSTNET) \$1074.40 AZ SUPREME COURT \$2681.69 AZLGEBT \$425062.80 BLUE HILLS ENVIRONMENTAL \$1257.93 BLUE KNIGHT SECURITY LLC \$8550.00 BRAD HALL & ASSOCIATES INC \$26803.23 BRANCH BUSTERS SERVICES LLC \$9000.00 DELL COMPUTER CORPORATION \$1003.81 FOUR CORNERS WELDING & GAS SUPPLY \$1077.50 FRONTIER \$7127.58 GLAXO SMITHKLINE PHARMACY \$4437.15 HILLYARD/ FLAGSTAFF \$1598.11 INGRAM BOOK COMPANY \$3943.58 KUBL GROUP LLC \$3750.00 MANGUM FAMILY TRUST C/O HOWARD MANGUM \$6200.64 MCCOOK BOILER AND PUMP COMPANY \$2008.55 NAVAJO TRIBAL UTILITY AUTHORITY \$4596.67 NAVOPACHE ELECTRIC COOPERATIVE \$11168.88 NFOCUS SOLUTIONS

\$1947.00 PEPPERBALL \$1300.00 SAFELITE AUTO GLASS \$1039.34 SECURUS
TECHNOLOGIES INC \$1009.35 SHOW LOW FORD INC \$2634.87 SIERRA PROPANE
\$1313.66 ST JOHNS CITY \$4885.02 ST JOHNS EMERGENCY SERVICES \$2734.89 DALE
SHAWN TAYLOR \$12500.00 DANIEL TAYLOR \$12500.00 VERIZON WIRELESS
\$6489.36 YAVAPAI COUNTY GOVERNMENT \$2350.00 ALTON JOE SHEPHERD
\$1329.00 JAY YELLOWHORSE \$3755.08 AMAZON CAPITAL SERVICES INC \$6080.87
ARDURRA (FORMERLY WOODSON ENGINEERING & SURVEYING) \$10777.50 AT&T
MOBILITY LLC (FIRSTNET) \$5331.27 BAUMAN HOME AND AUTO INC \$1400.29
BRAD HALL & ASSOCIATES INC \$34870.97 BREWER LAW OFFICE PLLC \$10500.00
BULWARK EXTERMINATING LLC \$1196.00 CDW GOVERNMENT LLC \$1897.31 TROY
D CZARNYSZKA \$1800.00 DELL COMPUTER CORPORATION \$2348.40 FLEET PRIDE
\$1491.31 FRONTIER \$2511.60 GREER COMMUNITY FACILITIES \$1040.10 HILLYARD/
FLAGSTAFF \$1154.32 LESUEUR ADVANCE AUTOMOTIVE LLC \$1533.27 WESLEY
EBEN MCBRIDE \$1385.40 MEAD PUBLISHING \$2500.00 MISSION UNIFORM & LINEN
\$3281.58 MULTICARD \$2907.00 NAVAJO TRIBAL UTILITY AUTHORITY \$2878.27
NAVOPACHE ELECTRIC COOPERATIVE \$5985.60 NORTHERN ARIZONA COUNCIL
OF GOVERNMENT – NACOG \$18812.00 O'REILLY AUTO PARTS \$1104.66
POWERSCREEN OF NORTHERN CALIFORNIA INC \$14688.38 RUSH TRUCK CENTER
\$1253.46 SENTRY FIRE PROTECTION SPECIALISTS LLC \$1283.07 SKAGGS PUBLIC
SAFETY UNIFORMS & EQUIPMENT \$2932.14 STAN'S DIESEL AND PERFORMANCE
\$2848.35 THE UNIVERSITY OF ARIZONA \$7500.00 VERIZON WIRELESS \$1711.49
APACHE COUNTY HSA \$7988.20 APACHE COUNTY MEDICAL \$214906.41 APACHE
COUNTY TAX WITHHOLDING \$181381.86 ASRS LEGACY EORP \$12005.21
AZ STATE RETIREMENT SYSTEM \$137001.55 COLONIAL LIFE AND ACCIDENT INS
\$1015.56 CORRECTIONS OFFICER RET PLAN \$16546.31 EORP LEGACY \$5608.75
NATIONWIDE \$5293.33 NATIONWIDE RETIREMENT SOL EODCRS \$1464.69
NATIONWIDE TRUST FSB \$4536.66 PUBLIC SAFETY PERSONNEL 401 \$12141.04
PUBLIC SAFETY SHERIFF RET \$14767.07 SUPPORT PAYMENT CLEARINGHOUSE
\$1076.91 AARONS & MONTI LLC \$3000.00 AMIGO CHEVROLET \$1164.91 ARDURRA
(FORMERLY WOODSON ENGINEERING & SURVEYING) \$13250.00 AZ DEPT OF RISK
MANAGEMENT \$1912.52 BRAD HALL & ASSOCIATES INC \$74697.71 EMPIRE
MACHINERY \$1462.33 FRONTIER \$1780.68 GREEN MEADOWS FUNERAL HOME LLC
\$1700.00 HAMBLIN LAW OFFICE PLC \$10500.00 KLINT HEAP \$1458.95 IDVILLE
\$4465.31 LEXIPOL LLC \$1570.80 MARDY MANNING \$1200.00 MCKESSON MEDICAL
SURGICAL \$1641.01 NAVAJO COUNTY \$6000.00 PACIFIC PONDEROSA CO INC
\$5255.53 QUALITY CARQUEST \$1178.81 RECON AIR SYSTEMS LLC \$28005.72
RHINEHART OIL CO \$8383.85 ROBERTS TIRE SALES INC \$16089.03 ST JOHNS
EMERGENCY SERVICES \$1551.87 SYMBOL ARTS \$5111.32 TRINITY SERVICES
GROUP INC \$19561.11 TRUCK PRO DBA AZ BRAKE & CLUTCH SUPPLY \$3973.06
WRIGHT EXPRESS FSC WEX \$6737.88 DOUGLAS LANCE PEARCE \$1397.23 BLUE
HILLS ENVIRONMENTAL \$71429.65 REDW LLC \$37427.00 JOE SHIRLEY JR
\$1246.67 NATIONAL BANK \$38064.53 SPECTRUM ENGRAVING LLC \$2038.76
MATTHEW G FISH \$2340.00 TRENTON PADILLA \$3178.00 AMAZON CAPITAL
SERVICES INC \$7880.60 ARDURRA (FORMERLY WOODSON ENGINEERING &
SURVEYING) \$2472.50 AVIX ACCOUNTING \$5000.00 AZ COUNTIES INSURANCE
POOL \$7368.40 AZ DEPT OF HEALTH SERVICES \$1235.00 BRAD HALL & ASSOCIATES

INC \$26304.39 BRUCKNER TRUCK SALES INC \$2454.99 CHOICE BROADBAND
 \$5220.02 COMMNET WIRELESS \$5700.00 CRAFTCO INC \$15416.94 DELL COMPUTER
 CORPORATION \$1579.80 DESERT MOUNTAIN CORPORATION \$17019.39
 CASSEY RAE DREW \$5062.50 EMPIRE MACHINERY \$6673.78 FERRELLGAS \$1270.74
 FRONTIER \$1211.81 GOSERCO, INC. \$60416.06 HOME DEPOT ACCT 7600 \$2379.00
 HOMELAND FENCE AND SUPPLY \$4439.27 NAVOPACHE ELECTRIC COOPERATIVE
 \$1113.06 O'REILLY AUTO PARTS \$2708.71 PABLO'S UPHOLSTERY & SUPPLIES
 \$1450.00 PACIFIC PONDEROSA CO INC \$7450.80 PAVEMENT SEALANTS & SUPPLY
 INC \$3915.93 MICHAEL PENROD \$3211.80 R JOHN R JOHN LEE ATTORNEY AT LAW
 \$10500.00 ROBERTS TIRE SALES INC \$1694.19 SIGNS DIRECT INC \$7523.57
 ST JOHNS CITY \$4010.77 US POSTMASTER \$6665.33 WHITE MOUNTAIN STEEL
 LLC \$1294.65 HIGH DESERT TRAILER SALES OF AZ INC \$23107.22 ERIC MCNEIL
 \$1400.00 Specific details of the demands maybe requested through the County public record
 request process. B. Request approval of minutes dated May 20, 2026, June 2, 2026, and June 3,
 2026. C. District III: Request approval of an agreement with VSS International Inc., for staging
 and storage of material. D. Request approval to designate Ryan Patterson as the authorized
 representative for the Arizona Department of Military Affairs for the HMA Mitigation Program.
 E. Request approval of a proclamation declaring August as Child Support Awareness Month.
 F. District I: Request approval of additional documentation related to the Rough Rock
 C579 Low Water Crossing NN ARPA Project. Finance Department: G. Request approval of a
 resolution designating Joseph A. Langkilde as the Chief Fiscal Officer pursuant to ARS §41-
 1279.07(E) designated to officially submit the current year's Annual Expenditure Limitation
 Report (AELR). Emergency Management: H. Notification effective June 25, 2026, Apache
 County entered Stage 2 Fire Restrictions. Community Development: I. Request approval of a
 Conditional Use Permit (CUP) to allow Cindy Johnson and Tammy Shea to construct a second
 home on their 1-acre parcel located in Concho, Arizona. The subject property is identified as
 Parcel No. 107-06-822. The Planning and Zoning Commission recommended unanimous
 approval on June 3, 2026. J. Request approval of a Conditional Use Permit to allow the Overland
 Group to construct a Dollar General Store located in Concho Valley, Arizona. The subject
 property is identified as Parcel No. 201-27-384. The Planning and Zoning Commission
 recommended unanimous approval on June 3, 2026. School Superintendent's Office:
 K. Request approval of the Student Information System Intergovernmental Agreement
 with Pinal County for jail education. This will not affect the FY27 budget. County Attorney's
 Office: L. Request approval to reimburse Nicol Green for relocation expenses in accordance
 with Apache County Human Resources Policy Manual Section 1.7. Election Department:
 M. Request approval of updated Intergovernmental Agreements with Alpine Domestic
 Water Improvement District, Alpine Fire District, Alpine Sanitary District, Puerco Valley Fire
 District and Vernon Fire District. Sheriff's Office: N. Request authorization to solicit
 bids for a modular office facility for the Sanders Substation project intended to support
 operations, improve public safety along the I-40 corridor and provide appropriate workspace for
 assigned personnel. Vote was unanimous for consent items A-N.

Chief Deputy Sheriff Roscoe Herrera, on behalf of the Sheriff's Office, requested approval of a
 ten (10) year agreement with Axon Enterprises, Inc., for body-worn cameras, TASER
 equipment, evidence management software, technology refresh training, warranties, and related
 law enforcement technology services for the Apache County Sheriff's Office. **Mr. Shepherd**

moved approval, seconded by Mr. Davis. Vote was unanimous.

Jason Moore, Chief Deputy Assessor, requested approval to renew the consulting services agreement with Dennise Jones effective July 7, 2026, through June 30, 2027. Mr. Moore stated the contract will be paid using existing assessor funds and will not exceed \$40,000 and the consultant provides training for the new system administrator in the Assessor's Office. **Mr. Shepherd moved approval, seconded by Mr. Davis.** Vote was unanimous.

Julius Elwood, on behalf of District II, requested approval of Intergovernmental Agreement 25-0011498-1 with the Arizona Department of Transportation to reconstruct a school bus loop on County Highway C420 to SR264. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote was unanimous.

John Harris, on behalf of the Engineering Department, requested approval to award Bid #2027-01, for the annual culvert bid to Pacific Ponderosa Company based on price and location. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote was unanimous.

Christy Raban, County Attorney's Chief of Staff, recognized the 2026 APAAC Legal Assistant of the Year, Elodia Ortiz. Mrs. Raban stated this award recognizes an Arizona Prosecution Office Legal Assistant who has demonstrated exceptional performance. No action was needed or taken.

Christy Raban, County Attorney's; Chief of Staff, requested approval of FY2027 Drug, Gang and Violent Crime grant from the Arizona Criminal Justice Commission. **Mr. Davis moved approval, seconded by Mr. Shepherd.** Vote as unanimous.

Vice Chairman Shirley opened the floor for call to the public.

Monica Boehning, a resident of Springerville, expressed her opposition to wind turbines and provided documents supporting a moratorium.

Karen Glenon. A resident of Springerville provided a handout and stated she is opposed to wind turbines.

Paulina Schubel, with Schubel Appraisals, Show Low, Arizona read a statement from her husband regarding the opposition to wind turbines.

Trisha Reid, a realtor from Lakeside, Arizona stated she is opposed to Lava Run and Blackridge projects.

Michael Kunnecke, a resident of Concho, Arizona stated not everyone is against alternative energy projects.

Michael Samuel, a resident of Vernon, Arizona expressed his opposition to the wind turbines.

Terry Tignor, a resident of Vernon, Arizona stated he would like to see a moratorium on the

wind turbines.

Rob Warner, a resident of Concho, Arizona, spoke on the county ordinance and his objection to The wind turbines.

Amanda Ormond, Director of the Just Energy Transition Center at Arizona State University and offered technical assistance with renewable energy projects.

Mark Odenbach, a resident of Vernon, Arizona asked the Board to investigate all options regarding renewable energy before approving wind turbines.

Tina Ellis, a resident of Vernon, Arizona, stated she is concerned with emergency helicopters and the tall spinning blades from wind turbines.

Melanie Brockman, a resident of Tucson, Arizona stated she visits this county and is concerned with wind turbines.

Brian Burke, aa resident of Concho, Arizona, addressed the Board regarding Article 8 and urged the Board to consider the health of county residents related to wind turbines.

Donald Maxwell, a resident of Vernon, Arizona requested a moratorium on the wind turbines and provided a handout for the Board.

Susan Maxwell, a resident of Vernon, voiced her opposition to wind turbine projects.

Mark Lara, a resident of Vernon, Arizona stated he is opposed to wind turbines and asked for a moratorium on renewable energy projects.

Daniel Hochstein, a resident of Vernon, Arizona, expressed his concern about the wind energy Conditional Use Permit for Triple Oaks.

Brittney Mineer, a resident of St. Johns, Arizona asked the Board to investigate Triple Oak for receiving draft ordinances and comprehensive plan materials before county residents had comparable access.

Freda Ponce, a resident of Vernon, Arizona, stated she has concerns with water use by Black Ridge.

Chairman Shepherd left the meeting due to a scheduling conflict.

Peggy Minor, a resident of Concho Arizona, stated she is providing 348 additional signatures requesting a motorium for a total of 1,632 signatures.

Joni Smead, a resident of Vernon, Arizona, voiced her opposition to renewable energy projects in Apache County and how it will impact the residents.

Steve Ontineros, a resident of Concho, Arizona, stated he is opposed to the wind turbine

projects.

Doug Fletcher, a resident of Concho, Arizona voiced his opposition to alternative energy Projects and requested a moratorium on the projects.

There was no one else wanting to address the Board during call to the public.

Mr. Shirley stated he appreciates those individuals who voice their opinions.

Mr. Davis moved to adjourn, seconded by Mr. Shirley. Vote was unanimous.

Approved this 17th day of August, 2026.

/s/ Alton Joe Shepherd
Chairman of the Board

/s/ Ryan N. Patterson
Clerk of the Board